## CONTENTS

Introduction: The Emergency Constitution I

## PART I. DIAGNOSIS

Chapter 1. This Is Not a War 13 Chapter 2. This Is Not a Crime 39 Chapter 3. This Is an Emergency 58

## PART II. PRESCRIPTION

Chapter 4. The Political Constitution 77
Chapter 5. The Role of Judges 101
Chapter 6. American Exceptionalism 122
Chapter 7. If Washington Blows Up? 142
Chapter 8. The Morning After 169

Notes 175

Acknowledgments 209

Index 213