
CONTENTS

Acknowledgments ix

Introduction 1

PART I FACILITATIVE PAYMENTS TO SALARIES

1	The Old Regime: Lawful Bargaining for Public Services	51
2	Bargaining Outlawed	80
3	A Regulatory Nightmare: Salaries as a Remedy for Corrupt Exchange and Official Lucre	111
4	A Government Capable of Saying No: Salaries as a Reaction against Customer Service	125

PART II BOUNTIES TO SALARIES

5	State and Local Taxation: The Tax Ferrets	183
6	Federal Taxation: The Moiety Men	221
7	Criminal Prosecution: Cash for Convictions	255
8	Incarceration: Jailors' Fees and Penitentiary Profits	295
9	Naval Warfare: Prize Money and Blood Money	307

Epilogue: The Salary Revolution and American State-Building 359

Appendix: Public Prosecutors' Dates of Transition from
Fees to Salaries, by Jurisdiction 363

List of Abbreviations 367

Notes 371

Index 543